

*Letters concerning the Register*

*and*

*Charge Nos.*

*and*

*Letters to P. M. S.*



LC 14  
109  
v. 5











August 1791.

While I am employed in the <sup>executing</sup> ~~important~~ Trust  
committed to me by the House of Representatives,  
it is, I conceive, my Duty, from Time to Time, to inform  
them, through you, of the Steps, which I have taken,  
and of those, which I <sup>mean</sup> ~~propose~~ to take in order to accom-  
plish the great End, which is ~~proposed~~ <sup>in ~~the~~ Contemplation</sup>.

I have from the Records deposited in the Rolls Office  
have taken an Account of all the Laws made in Pennsyl-  
vania from its first Settlement till the Beginning of  
the last Session of the Legislature. They are in Number  
one thousand seven hundred and two.

Their Titles I have <sup>entered</sup> ~~copied~~ into a Book in the Order,  
<sup>usually</sup> ~~generally~~ chronological, in which they stand in the  
~~Books Records~~. On some of them <sup>especially</sup> ~~particularly~~ those  
of an early Date, I have made and mingled Remarks,  
and have left ample Room for more in the course of  
my further Investigations.

~~By entering them regularly into a common Place~~  
~~book~~ I have <sup>also</sup> reduced them <sup>several Subjects</sup> into an Alphabetical Order,  
regularly in a common ~~Place Book~~. By entering them  
This Project required Time and Care and a Degree of mi-  
nute







rule Drudgery; but it was absolutely <sup>required</sup> ~~necessary~~ to the  
correct Execution of the Design. How can I make a  
Digest of the Laws without having all the Laws <sup>in the first Instance</sup>  
from each <sup>Head</sup> Subject in my View? This View can be  
obtained only by ranging them in <sup>an</sup> exact Common-  
Place.

But something more must still be done. To <sup>rank</sup> ~~place~~  
in a correct Edition, the several Laws ~~in the~~ according  
to their Seniority or to the Order of the Alphabet would,  
by no means, be correspondent to the enlarged Plan  
signified by the Resolutions of the House.

It is obvious, and it was certainly expected by the  
House, that, under each Head, the different Regulations, how-  
ever dispersed, at present, among numerous Laws should  
in the Digest, ~~be reduced to a just Form, and placed in~~ <sup>be collected in</sup>  
a natural Series, <sup>and reduced to a just Form</sup> of ~~connection~~. Thus I deem an in-  
dispensable Part of my Business.

<sup>the Perfection of</sup>  
But ~~when~~ <sup>given Rise to</sup> this indispensable Part shall be per-  
formed, a new Question presents itself. In what Or-  
der should the methodised Collections be arranged?

A chronological Order would, from the Nature of  
those



<sup>+</sup>7. Man B. 233. 234.



those Collections, be impracticable: An alphabetical Order would be unnatural and unsatisfactory.

The Order of legitimate System is the only one which remains. This Order, therefore, is necessarily brought into my Contemplation. My Contemplation <sup>of it</sup> has been attended with the just Degree of Diffidence and Solitude. To form the Mass of our Laws into a Body <sup>compact</sup> ~~natural~~ and well proportioned is a Task of no common Magnitude. And, since as it is, the enlarged Views of the House of Representatives stimulate me to attempt it. In such an Attempt it will not be dishonourable - even to fail.

Of ~~such~~ <sup>the</sup> System I have begun to sketch the rough Outlines. In finishing them and in filling them up I mean to avail myself of all the Assistance which can possibly be derived from every Example set before me: But, at the same Time, I mean to pay implicit Deference to none.

The Acts of the Legislature of Pennsylvania, though very numerous, compose but a small Proportion of her Laws. The Common Law is a Part, and, by far, the most important

- Portland



+  
2. Ins. 308.



~~best precedent for~~  
~~her office of jurisprudence~~ System of Jurisprudence  
important Part of the ~~Law of the Land~~. Statute Regulations  
are intended only for those cases, comparatively few,  
in which the Common Law is defective, or to which  
it is inapplicable. To that Law those Regulations are  
properly to be considered as a Supplement. A Know-  
ledge of that Law should, <sup>for this Reason</sup> ~~therefore~~, precede, or, at least,  
accompany the Study of those Regulations.

"To know what the Common Law was before the  
"Making of any Statute," says my Lord Coke, in his <sup>very</sup> ~~most~~  
<sup>familiar</sup> ~~best~~ expressive Manner, "is the very Lock and  
"Key to open the Windows of the Statute."

To lay the Statute Laws before one, who is ~~unacquainted~~  
~~a stranger~~ knows Nothing of the Common Law, amounts frequen-  
tly to ~~present~~ <sup>much</sup> the same Thing as laying every third or  
fourth Line of a Deed before one who has never seen  
the Residue of it.

~~These Observations abundantly show, that it would~~  
therefore <sup>be highly</sup> <sup>desirable</sup> ~~be~~ <sup>be</sup> highly ~~desirable~~ <sup>desirable</sup>, that, under each Head and Title of the  
Statute Law, the Common Law, relating to it, should be  
introduced and explained.

This



A.

The Constitution of the United States and that of Penn.  
only one <sup>the Supreme</sup> ~~compro~~ <sup>very important</sup> ~~Part~~ <sup>of the Law</sup>  
~~They contain and suggest~~ <sup>many</sup> ~~of the most important~~ <sup>principles of Justice, prudence,</sup>  
~~of the Land;~~ <sup>and must have a governing influence</sup>  
<sup>almost every</sup> ~~over~~ <sup>as pursued through</sup> ~~many~~ <sup>other Parts</sup> of our legal system. They should,  
~~Therefore, for~~ <sup>explained and understood in the clearest</sup>  
~~should be made to them~~ <sup>and traced to their</sup> ~~consequences~~ <sup>and widely diffused</sup>  
~~and with distinct~~ <sup>most distinct</sup> ~~and~~ <sup>Effects</sup> ~~in the~~ <sup>most</sup> ~~plain~~ <sup>clear</sup> ~~manner.~~ <sup>and</sup> ~~Hence it is proper that they also~~  
<sup>attended</sup> ~~should be accompanied with a Commentary.~~



5.

This would <sup>be</sup> ~~serve the double Purpose of~~ <sup>useful</sup> an <sup>Com-</sup>  
<sup>mentary on</sup> the Text of the Statute Law and <sup>of</sup>  
<sup>would, at the same time, form</sup> a <sup>Body</sup> ~~Digest~~ <sup>reduced</sup> of the Common Law <sup>just and</sup> ~~formed~~ into a re-  
gular System.

With such a Commentary  
~~It is my Intention, that~~ the Digest which I will have  
the Honour of reporting to the House ~~should~~ <sup>well</sup> ~~shall~~ be  
accompanied <sup>by</sup> ~~with such a Commentary.~~  
These Commentaries  
They will not, however, form a Part of my Re-  
port: ~~It~~ <sup>They</sup> must stand or fall by their own Merit or  
Irrelevance.

Another Question, of very considerable Importance  
has occurred to me: The Result of my Reflections upon  
it, I beg leave to lay before the House.

In what Manner should the Digest of the Laws  
of Pennsylvania be composed - Should it imitate  
the Style of the British Acts of Parliament and their  
Statutes, which have been <sup>drawn after pains upon</sup> ~~formed upon~~ their Mo-  
del - Or should it be written in the usual Forms of  
Composition?

To



+ 4. Jan. 239. 240.  
Hale. 87. 89. 7. 14.

7. H. 69. 74.

8. Nov. 170.



To professional gentlemen it is well known, that, in England, ~~the ancient Statutes were delivered and re-~~  
~~prepared in the House of the King~~ <sup>Queen</sup> all Bills were an-  
nually drawn in the Form of Petitions; that those Peti-  
tions with the Kings Answer were entered upon the Par-  
liament Rolls; and that, at the End of each Parliament,  
~~they were reduced into Statutes by~~  
~~the Judges reduced them into the Form of Statutes. Now~~  
~~the Form in the English Statutes~~ "May it please your Ma-  
jesty that it may be enacted, and be it enacted &c. This  
Form, like many others, has been continued in England  
long after the Reason of it has ceased. This Form, like  
many others, has been introduced into the Colonies, and,  
among ~~these~~ the rest, into Pennsylvania, where the Reason  
of it never existed. Thus almost every Sentence in our  
Acts of Assembly begins with a "Be it enacted."

This Form, therefore, is ~~in Pennsylvania~~ <sup>though</sup> without Foun-  
dation; ~~but it is not,~~ <sup>however,</sup> without its Inconveniences.

To introduce every Sentence under the Government  
of a Verb gives a Stiffness - to introduce every Sentence  
under the Government of the same Verb gives a Monotony - no longer



+ N<sup>o</sup> 60.

"Civ. de leg. 6. 2. c. 23.



7.  
notony as well as stiffness to the composition. To avoid the frequent Reiteration of those Blemishes, the sentences are lengthened. By being lengthened, they ~~become~~ are crowded with multifarious, sometimes with heterogeneous and disjointed circumstances and Materials. Hence the <sup>obscure and ambiguous</sup> ~~embarrassed~~ Periods of a Style, with which the Statute Books are <sup>loaded</sup> ~~overlaid~~ and disgraced.

But Simplicity and Plainness, <sup>and Precision</sup> ~~ought to be the~~ <sup>should mark the</sup> ~~characteristics~~ <sup>feature</sup> of a Law. It claims the Obedience: It should be level to the Understanding of all.

By the first Assembly of Pennsylvania an Act was made "for teaching the Laws in the Schools." This noble Regulation is countenanced by the Authority <sup>and Example</sup> of the most enlightened ~~Nations and Men~~ Nations and Men.

Cicero informs us that when he was a Boy, the Laws of the twelve Tables were learned "ut nequarum carmen," as a Piece of composition at once nequarum and entertaining.

~~We are told, that, in China, they spend their whole~~  
Youth



<sup>+</sup> Mont. 6. 19. . 17.

" 2. Gay. 81.

\* Would any one select such a Composition to form the  
Taste of his Son, or to impose him with a Relish  
for literary Accomplishments?



8

Youth in learning their Religion and Laws and Maxims and Customs, and their whole life in their Practice.

The celebrated Legislator of the Britans used all the Precautions, which human Prudence could suggest, to inspire the Youth with the greatest Respect and Attachment for the Maxims and Customs of the State. This was what Plato found most admirable in the Laws of Menas.

But If Youth should be educated in the <sup>Knowledge</sup> Study and Love of the Laws, it follows, that the Laws should be proper Objects of their Attachment, and proper Subjects of their Study. <sup>Can that be said concerning</sup> ~~Would any one select a Statute drawn up in the usual Style and Form, to accomplish these valuable purposes?~~ ~~to form his own Tale or to give him a Plot for~~

<sup>It has been remarked, with</sup> ~~Education: There is Truth as well as Wit, in the~~ <sup>most irksome</sup> ~~Observation~~ <sup>would be inflicted by</sup> that one of the ~~severest~~ Penalties, which <sup>Set of Parliament</sup> ~~British Statutes~~ could inflict, would be to compel the culprit to read the Statutes at large.

But the Knowledge of the Law, though useful to Youth, is incumbent on those of reper Years.

From







9.

From the Manner in which other Law Books  
as well as Statute Laws are usually written, it  
may be supposed that Law, in its Nature, is  
susceptible of the same simplicity and Clearness  
as the other Sciences.

It is high Time that the Science of Law should  
be rescued from this <sup>injurious</sup> ~~unfavourable~~ Imputation.  
~~Law, like the other Sciences, has suffered by the~~  
~~and false Reasoning, of the dark and scholastic Ages~~  
This Science, <sup>it should now</sup> enjoying the Advantages of Light and  
~~Knowledge~~, which have resulted from the Resurrection  
of Letters; for like the other Sciences, it has suffered ex-  
tremely from <sup>the thick Veil of</sup> the Mysteries spread over it in the dark and  
scholastic Ages.

Both the Divinity and Law of those Times, says  
Sir William Blackstone, were put into logical De-  
monstrations, and drawn out into metaphysical subtil-  
ties, with a Skill most amazingly artificial, but which  
~~serves no other Purpose than to show the vast Powers~~  
~~of the human Intellect, however vainly or preposterously~~  
employed



To the same Purpose speaks the intelligent Mr Locke —  
"This Mischief has invaded the great Concernments of  
human Life and Society, obscured and perplexed the ma-  
jor Truths of Law and Divinity, brought Confusion,  
Disorder and Uncertainty into the Affairs of Man-  
kind; and if not destroyed, yet in a great Measure  
rendered useless those two great Rules, Religion  
and Justice." How else comes it to  
pass that Princes, speaking or writing to <sup>4. Bl. 410.</sup>  
their Servants, in their ordinary Commands, are <sup>2. Bl. 58.</sup>  
easily understood; speaking to their People in  
their Laws, are not so? Locke U. b. 3. c. 10. s. 12.

<sup>H</sup> Rud. E. 127. 128.

A. B. War. B. 330. 331.

Peculiar Reason for this, when Laws (as Languages)  
are formed out of the Ruins of former Systems. Cond. = Rec. c. 29.  
287. 289. 290. 291.



~~employed~~ Roman Law in particular, which (being intended for universal Reception) ought to be a plain Rule of Action, became a Scene of the greatest Intercourse; especially when blended with the new <sup>and oppressive</sup> Refinements engrafted upon feudal Property: which Refinements were from Time to Time gradually introduced by the Norman Practitioners, with a View to supersede / as they did in a great Measure / the more homely, but <sup>free and</sup> more intelligible Maxims of distributive Justice among the Saxons.

As was the ~~case~~ <sup>case</sup> ~~where~~ <sup>where</sup> Diversity and the Law, such likewise was the Philosophy of the Schools of Europe during many Ages of Darkness and Barbarism. It was fruitful of Words, but barren of Works, and admirably contrived for drawing a Veil over human Ignorance, and putting a stop to the Progress of Knowledge. But <sup>at last</sup> the Light began to dawn <sup>at last</sup>.

The <sup>at last</sup> Light, however, has dawned, much <sup>however</sup> <sup>slower</sup> ~~later~~ upon the ~~Success~~ <sup>the</sup> of Law than upon Religion or Philosophy. Custom ~~and~~ <sup>the</sup> Law, says the celebrated Beccaria, are always several Ages behind the actual Improvement of the Nation, which they govern.



<sup>+</sup> 4. Bl. 3.

5. War. B. 125.

<sup>+</sup> 2. War. B. 153. 154.

"Mont. b. 12. c. 2.



H.

If this Observation is true, and I believe it to be true, with Regard to Law in general; it is peculiarly true, and its Truth is of peculiar Importance with Regard to criminal Law in particular.

It is the Observation of Sir William Blackstone, that, in every Country of Europe, the criminal is more rude and imperfect than the civil Law.

~~It is really unfortunate~~ <sup>it is</sup> that this should be the Case, <sup>on the Existence of the criminal Law</sup> for the Liberty and Happiness of the Citizens depend chiefly ~~ly on the Existence of the criminal Law.~~

<sup>We are told by</sup> ~~The Knowledge says~~ Montesquieu, with Regard to the <sup>that the Knowledge</sup> ~~best Rules, which can be observed in criminal Judgments,~~ is more interesting to mankind than any other Thing in the Universe. <sup>We are told by him further, that</sup> Liberty can be founded only on the Practice of this Knowledge.

But how can this Knowledge be acquired - how can it become the Foundation of Practice, of the Law, and particularly the criminal Law, are written in such a ~~language or in such a~~ <sup>in which</sup> Manner that they cannot be known or understood? Deeply



† 2. War. B. 326, 327.



Deeply penetrated with the Truth and the Force  
of these Remarks, which are supported by the most re-  
spectable Authorities, I shall not justly incur the  
censure of Innovation, if I express my Opinion,  
that the Law should be written in the same Manner,  
which we use, when we write <sup>on</sup> concerning other Sub-  
jects or Services. This Manner has been already adopted <sup>with</sup> ~~for~~  
~~in the Constitution of the United States, and in that of~~  
~~the State of Pennsylvania, in its various other Respects, and in its~~  
~~Reports.~~ <sup>As, however,</sup> the Observations, which I have made  
and quoted, bear particularly upon the criminal  
Code; I <sup>propose to make,</sup> shall, in that Code, make the first Expe-  
-riement of their justness and Efficacy.

The criminal <sup>Plan</sup> Code, though the most important, is  
<sup>by far</sup> the least voluminous Part of the System; and it can be  
easily ~~drawn~~ <sup>formed into</sup> a separate Report. This I mean to do.  
By doing so, I shall <sup>have</sup> ~~be furnished with~~ a fair opportunity  
of exhibiting a Specimen of the Manner and the  
Merits both of my Plan and of its Execution.

~~The Constitution of the United States and  
that of Pennsylvania compose a very important  
Partion~~



*[Faint, illegible handwriting, likely bleed-through from the reverse side of the page.]*



Part of the Law of the Land; and must have a govern-  
ing Influence over many other Parts of our legal System.  
They ought, consequently, to be explained and understood  
in the clearest and fullest Manner. This shows it to be  
proper that they, likewise, should be accompanied with a  
Commentary. <sup>It</sup> This, however, will be no Part of my for-  
mal Report.







11<sup>th</sup> Jan'y 1792.

Sir

The Digest of the Laws of Pennsylvania has occupied my sedulous Attention since I last had the Honour of writing to you on the Subject. My Progress in the Business has not, I think, been inconsiderable; but I have not yet brought it to such a State as to be ready to report it to the House of Representatives. I will, however, cheerfully lay what I have done before any Committee, which the House may be pleased to appoint for examining it.







Aug. 1891

Friend of the good day

The reason in which you are most anxious  
to discharge a public debt for your country  
is explained by the following statement from the  
Records of the Supreme Court of the United States

It appears from a statement of the attorney  
general that a certain number of bonds are  
found in the list of the assets of the United States  
and with an amount equal to the value of the  
United States, and that for the purpose of making  
the most efficient use of such bonds, it may  
be charged with the interest on the bonds of the  
United States. It is also mentioned that a special  
commission of the Supreme Court is now in the  
process of being organized to inquire into the  
condition of the public debt and to report thereon.







Aug. 6. 1791.

Gentlemen of the Grand Jury.

The Occasion, on which you are now called to discharge a public Service for your Country, is explained by the following Extract from the Records of the Supreme Court of the United States.

"It appearing from Information of the Attorney General that a certain Eleanor McDonald is confined in the Gaol of the City of Philadelphia, charged with an offence against the Laws of the United States; and that for the Relief as well of the said Eleanor as of such other Persons as may be charged with Offences against the Laws of the United States, it would be expedient that a special Session of the Circuit Court in and for the District of Pennsylvania should be speedily held.

Ordered,







17.

Ordered, that a special Session of a Circuit Court for the Trial of criminal Cases be held at the City of Philadelphia, in and for the District of Pennsylvania on the fifteenth Day of August instant; and that authenticated ~~Order~~ by the Clerk of this Court Copies of this Order be transmitted to the Judge and to the Clerk of the said District, and to the Attorney for the United States in the said District.

By a Letter from the Judge of the Pennsylvania District it appears that Eleanor McDonald was charged with stealing ten Doubloons from the Master of a Vessel, lying in the Stream of the River Delaware, and within the Jurisdiction of the United States.

Does it comport with the Dignity of Government that ~~so much Notice should be taken~~ by its Court of should take so much Notice single offense and of ~~offenses~~ of the most atrocious Supreme Jurisdiction of a single <sup>offense</sup> individual - of an <sup>Person</sup> or slandering <sup>and</sup> Nature, and of an Individual







Individual ~~too~~, who makes her appearance under cir-  
 cumstances not the most favourable? Shall a special  
<sup>Supra of a</sup> ~~Special~~ Court be held, shall a grand and <sup>a</sup> ~~Grand~~ <sup>Lawyer</sup> ~~Lawyer~~  
 Jury of the Country ~~be summoned~~, and shall the  
 the Officers of the Court be obliged to give their  
 at that special Supra on such an occasion for their  
 Attendance, ~~for the Relief of a Person in her case,~~  
~~persons <sup>Gentlemen,</sup> ~~Prosecution~~?~~ <sup>Yes, it is for the Honour of go-</sup>  
<sup>even on such an occasion,</sup> ~~vernment,~~ that, all this should be done. <sup>No public</sup> ~~By public~~  
<sup>Vigilance all time</sup> ~~Office against the Law is too minute for their Inspection:~~  
<sup>to become an object of</sup> ~~no citizen is too insignificant for their Inspec-~~  
<sup>or their energy</sup> ~~tion. It is true that the Person, mentioned appears under~~  
<sup>of particularly</sup> ~~a disadvantageous Aspect - she is charged with a Crime -~~  
<sup>indeed</sup> ~~she is so far~~ But let it be remembered that between  
<sup>accused of</sup> ~~the accused and the <sup>equally, the Distance</sup> ~~guilty~~ there is sometimes an~~  
<sup>it is</sup> ~~infinite Distance. That ~~the way~~ <sup>with Rights</sup> not be ~~the~~ so far~~  
<sup>unfortunate Woman</sup> ~~the present case, the Law will <sup>by no means</sup> ~~not~~ presume, <sup>before</sup> take you~~  
<sup>very</sup> ~~and another jury~~ have imposed her with the debt of  
 Condemnation. If she is innocent, her Acquittal and Deli-  
 verance should approach her with an accelerated Pace.  
 Let us, for a Moment suppose ~~the word~~ - that  
 she



*[Faint, illegible handwriting across the page]*







+  
The crimes and offences known to our Law may be dis-  
tributed into various classes. 1. Some of them are aimed  
against Religion. 2. Others <sup>violate</sup> against the Law of Nations.  
3. Others again infringe the Rights of the State. 4. Others,  
in fine, attack the Rights of Individuals, in ~~promoting~~  
protecting and vindicating which the <sup>public Peace</sup> ~~State~~ and  
Dignity are deeply interested.

These Rights of Individuals are <sup>personal security</sup> 1. Their Safety.  
2. Their Reputation. 3. Their Property. 4. L. Bae. 56.



+ As the Prosecutor for the United States has no other business to lay before except the Charge against this unfortunate Woman; it will not be necessary for me to direct your Attention particularly to any other Crime than that of ~~larceny~~ with which she is charged. It is a Crime against the Right of another individual to his Property.

If any Person, say the Law of the United States, within any of the Places under the sole and exclusive Jurisdiction of the United States, or upon the high Seas, shall take and carry away, ~~it~~ with an Intent to steal <sup>or</sup> purloin the personal goods of another, the Person or Persons so offending shall, on Conviction, be fined not exceeding the fourfold Value of the Goods so stolen or purloined, the one Moiety to be paid to the Owner of the Goods, and the other Moiety to the Informer and Prosecution, and be publicly whipped not exceeding thirty nine stripes.

The Goods of another! And what made them his? Were they his, <sup>formerly</sup> because he was in Possession of them? If so; they are now mine; precisely for the same Reason. Were they







they his because they were more serviceable to him  
 than they <sup>can</sup> ~~would~~ be to me? It is highly probable that  
 I have more occasion for them than he has? More  
 they his because of his <sup>strong</sup> ~~superior~~ Attachment to them?  
 The <sup>superior</sup> Strength of my Attachment <sup>is evinced</sup> ~~appears~~ by the Reason  
 I have run in order to obtain them. Such <sup>sug-</sup> ~~con-~~  
<sup>clusions</sup> ~~might~~ be <sup>offered</sup> ~~proposed~~ on the Part of the Prisoners  
 They necessarily lead us to consider the <sup>Principles and</sup> ~~Establishment and protection~~ <sup>is established and protected</sup>  
 Reasons of Exclusive Property: For it must be <sup>admit-</sup> ~~admit-~~  
~~ted~~ that the Laws concerning Larceny are ill-founded,  
 if the Laws concerning Property are without founda-  
 tion.

From the Republic of Plato and from the Utopias of  
 Sir Thomas More the Rights of separate Property were  
 entirely excluded. Attempts to establish a Community  
 of goods have <sup>ex-</sup> ~~existed~~ rather than succeeded in some  
 small Societies, distinguished by peculiar Circumstances,  
 peculiar Limits or peculiar Manners; and even the Exis-  
 -tence of such Attempts may, perhaps, be ascribed, in a  
 great







great Measure, to the diffusive Influence of the Habits and  
Maxims of ~~exclusive~~ <sup>separate</sup> Property prevailing around them.

In the <sup>early</sup> first Settlement of America, <sup>we find</sup> two Experiments  
~~were made~~ on the Operation and Effects of a Community of  
The first year was very unfortu-  
goods. The first was made in Virginia. ~~I~~ On Isthmus,  
~~and~~ <sup>and</sup> ~~the~~ <sup>with</sup> ~~given~~  
tion to the Colonists - that during five Years next after  
their Landing, they should trade jointly - that the joint  
Produce of this joint Industry should be deposited in a  
common Magazine - and that, from this common Magazine,  
every one should be supplied under the ~~control~~ <sup>and</sup> Di-  
rection of the Council. What were the Consequences? I  
relate them in the Words of the Historian of Virginia.

"And now the English began to find the Mistake of  
forbidding and preventing private Property; for whilst they  
all laboured jointly together, and were fed out of the  
common Store, happy was he that could slip from his  
Labour, or slubber over his Work in any Manner. Nei-  
ther had they any Concern about the American; pre-  
suming, however the Crop prospered, that the public  
Store must maintain them. Even the most honest  
and



\* Subh. 39.

\* Chat. 89. 90.



and industrious, would scarcely take so much true  
Pains in a Week, as they would have done for them-  
selves in a Day.

The second Experiment was made in the Co-  
lony of New Plymouth. During several Years, all Com-  
mune was carried on, in one joint Stock. All Things  
were common to all; and the Necessaries of Life were  
daily distributed to every one from the public  
Store. But these Regulations, soon furnished abundant  
Reasons for Complaint, and proved most fertile Sources  
of common Calamity. The Colonists were sometimes  
in Danger of starving; and severe Whipping, which  
was often administered to promote Labour, was only  
productive of constant and general Discontent. This  
abund Policy, however ~~honoured by the~~ <sup>at last</sup> ~~Recommendation~~  
~~of sagacious~~ ~~Therists~~, became, in ~~Practice~~, ap-  
parent to every one; and the Introduction of exclu-  
sive Property immediately produced the most comfort-  
able Change in the Colony, by engaging the Affection  
and invigorating the Pursuits of its Inhabitants.

The  
When



\* Exclusion Property prevents <sup>Disorder</sup> ~~contests~~ and preserves Peace. With-  
out its Establishment, the Tranquillity of Society would be per-  
petually disturbed by <sup>force and imperishable</sup> ~~the pressing~~ <sup>for</sup> ~~compulsions~~ ~~concerning~~  
the Possession and Enjoyment of Things, insufficient to satisfy  
~~the insatiable Appetites~~ of all, and ~~adjusted~~ by no Rules of  
Adjustment distributed to each.



The Right of separate Property seems to be founded in the Nature 24.  
of Man and Things; and when  
~~When~~ Societies become numerous, the Establishment  
that Right is  
of exclusive Property ~~is~~ <sup>fully</sup> ~~in the Justice & Reason~~  
of great highly important Existence, to the Tranquillity,  
as Requisite to the Satisfaction, to the Convenience,  
to the Comfort, to the Elegance, to the Refinement  
and to <sup>some</sup> ~~many~~ of the Virtues of civilized Life.

Man is formed for Action: Industry is the Soul of an active Life. But Industry should have her Reward. That is, Property for Property. <sup>of useful and skillful Industry Pro.</sup> ~~ward but the natural Result of the Operations of Labour.~~ <sup>property</sup> ~~erty is the natural Result.~~ Exclusive Property multiplies the Production of

Exclusive Property multiplies the Productions of  
the Earth, Who would cultivate the Soil and sow  
the Grain, if he had no peculiar Interest in the Harvest?  
Who would rear and tend Stocks and Herds if they were  
to be taken from him by the first Person who should come  
to demand them?

By exclusive Property, the Productions of the Earth  
and the Means of Subsistence are secured as well as <sup>and preserved</sup> multiplied.  
What belongs to no one is wasted by every one.  
What belongs to one Man in particular <sup>becomes</sup> is an Object of  
his <sup>Attention</sup> and Care.

+ The Conscience of Life depends much on each  
-own Property. Violent Professions and the Division







of Labour are <sup>necessary</sup> ~~essential~~ to its complete Energy and Result. But Labour cannot be divided, and distinct Professions cannot be pursued, unless the Productions of one Profession and of one Kind of Labour can be exchanged for those of another. This Exchange implies a separate Property in <sup>those, who are</sup> each of the Parties to it. ~~There~~

These observations concerning the Conveniences of Life may be made, with equal <sup>justness</sup> ~~propriety~~, concerning its Elegance and Refinements.

~~But as Property much more depends than~~  
~~the what has been yet mentioned.~~ On Property <sup>some</sup> many of the Virtues of Life depend for their <sup>more</sup> full and enlarged Exercise. <sup>Would the same</sup> What Room ~~would there be~~ <sup>left</sup> for the bountiful Indulgence of ~~Charity~~ <sup>generosity</sup> and Benevolence - <sup>Would the same</sup> What Room ~~would there be~~ <sup>left</sup> for the becoming Return of grateful Esteem, ~~Respect~~ <sup>gratitude</sup> and Gratitude of the Goods of various <sup>various</sup> ~~situations and~~ <sup>various</sup> ~~positions of life~~ <sup>positions of life</sup> ~~and~~ <sup>and</sup> ~~unappreciated~~ <sup>unappreciated</sup> ~~of Fortune~~ <sup>of Fortune</sup> ~~would be~~ <sup>would be</sup> ~~indismissibly~~ <sup>indismissibly</sup> ~~diffused~~ <sup>diffused</sup> ~~over all~~ <sup>over all</sup>;

If separate Property is so essential to the best Interests



the first of the month of January 1861  
I received from you a letter of the 27th  
in relation to the matter of the  
the same day I received from you a letter  
of the 27th in relation to the matter of the  
the same day I received from you a letter  
of the 27th in relation to the matter of the

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of the 27th in relation to the matter of the



Interests of ~~the~~ civilized Society: it must be of primary importance that ~~it should be established and ascertained; and it must be of equal importance that for the most effectual assurance for~~ ~~importance that it should be guarded and protected~~ ~~guarding and protecting it should be pursued by~~ the Law of the Land.

~~This Security of Property is one of the great Ob-~~ <sup>indeed among principal</sup> ~~jects of Government: The Violation of it Property are~~ <sup>partly secured</sup> therefore ~~considered~~ not only as private Injuries, but <sup>also</sup> as public Crimes. As such, it is the Duty and it is the Prerogative of Government to be vigilant and zealous in preventing, and, if they cannot be prevented, in punishing ~~these~~ such Infractions.

~~We have the Pleasure of knowing that~~ By the Proceedings of this Court, of Part of which you are Witnesses, and in Part of which you are Actors, you have the Pleasure of knowing and <sup>under</sup> ~~knowing~~ that, under the Government of the United States, Property is ~~securely~~ <sup>well as on the</sup> protected ~~on~~ on Water as at Land; in that <sup>powerful</sup> ~~that the~~ Arm of the Law reaches to the remotest Parts of the trackless Ocean, <sup>as well</sup> as to the Body of the <sup>richest and most</sup> populous Country; and that the most expeditious and effectual







effectual Measures ~~will be~~ are and will be taken  
 to detect and to <sup>charities</sup> furnish every <sup>violation</sup> ~~violation~~ of its widely  
 extended Protection.

Though I have confined my Remarks parti-  
 -cularly to the Business which will be laid before  
 you by the Prosecutor for the United States; <sup>and</sup> yet,  
 of any other Crimes or Offences, cognizable in this  
 Court, come to your knowledge, it is your Duty  
 to present <sup>them</sup>; for you will observe that the Court is  
 authorized generally to try criminal Causes.



31<sup>st</sup> Decem<sup>r</sup> 1791.

By the House of Representatives of Pennysl.  
I am empowered "to digest into proper  
Order and Form the Laws of that Commonwealth;  
and "to report such Alterations, Additions and  
Improvements as the Principles and Forms of  
the Constitution may require."

In this Work I have made some Progress;  
during which it has occurred to me, that a si-  
milar Work with regard to the Laws of the  
United States might, with much Propriety,  
accompany that, in which I am engaged.

<sup>it is unnecessary to</sup>  
~~To say, Sir, it would be altogether unnecessary to make~~  
~~It is unnecessary for me to say any thing~~  
<sup>any</sup> general Remarks  
concerning the immense Importance of a good  
Code of municipal Law.

Then



*[Faint, illegible handwriting, likely bleed-through from the reverse side of the page.]*



There are ~~same~~<sup>two</sup> Circumstances which in-  
duce me to think, that to the United States  
this Subject is peculiarly interesting

1. Their ~~Constitution and~~ Government  
is newly formed and organised. A good sys-  
tem of ~~Laws~~<sup>Legislation</sup> introduced into it now will have  
a salutary ~~and~~<sup>a</sup> decisive ~~Influence~~ and a per-  
manent Influence upon its future Fortunes  
and Character. That State, says a great Man,  
in Politics, may justly be deemed forerun-  
ner, which has such Laws, at first as  
need not ~~afterwards~~ to be <sup>new</sup> modelled ~~any~~.  
afterwards. Good Principles, at least, - Principles  
congenial to those of the Constitution - should  
be ~~established~~<sup>laid before</sup> as the <sup>subsequent Regulation</sup> Foundation of ~~the Law~~.  
2. It is of much <sup>Moment</sup> Importance that those  
Principles







which it must be determined should be clearly and explicitly known before ~~comes~~ it arises.

A.

I have intimated my Opinion that a Digest of the Laws of the United States might, with Propriety, accompany that of the Laws of Pennsylvania. This Opinion is grounded on the following Reasons.

1. In the latter Digest the difficult and delicate Line of Authority, which I have mentioned, must be run, and the Country lying on the Side of the Commonwealth must be explored and delineated. Can there be a better Occasion for exploring and delineating the Country which lies on the Side of the United States? To ~~determine~~ explore and delineate the Country.



A. To the happy <sup>Attainment</sup> Accomplishment of such a Revolution as that of the United States, the foregoing Observations are applicable with a ~~Strength~~ Force uncommonly striking and powerful



bounty on both Sides is perhaps, the best Mode  
 of discovering and ascertaining, with Accuracy,  
 the different Directions, which this Line ought  
 to take. <sup>From one</sup> ~~One~~ employed to do this Business on  
 both Sides, Impartiality as well as Accuracy  
 might be reasonably expected.

2. There is a peculiar Property in run-  
ning this Line between the Government of the  
United States and that of Pennsylvania. The  
~~Constitution of Pennsylvania has been formed~~  
Since the ~~Establishment~~ <sup>Establishment</sup> the Constitution  
~~of that~~ <sup>of that</sup> of the United States,  
the Constitution of Pennsylvania has been made.  
With an express and avowed Reference to  
~~in the State of~~ the Constitution of the United  
States, so far as it could apply, that of Pennsylv.  
~~sedulously and avowed~~ <sup>framed</sup>  
-ma has been ~~formed~~ <sup>sedulously</sup> ~~and avowed~~.  
~~Therefore~~. It is probable, therefore, that the  
Direction, which the Line, abovementioned,  
ought



Gal. 0. pref. 5.



ought to take, may be traced with a satisfac-  
-tory Degree of Clearness as well as of Precision  
~~and Impartiality~~; <sup>and</sup> it is ~~probable~~ that neither  
Vacancies nor Interferences <sup>would</sup> ~~would~~ be found  
between the Limits of the two Jurisdictions.  
For it is material to observe that both Juris-  
-dictions together compose, or ought to compose  
only one uniform and comprehensive system  
of government and laws.

In what follows I must ~~necessarily~~ speak  
concerning myself. I shall speak, ~~however~~, with  
Freedom and with Candour, for I speak to a  
Friend as well as to a Judge.

If you think, that, ~~such a Digest as I have~~  
~~mentioned would be eligible, and that at a pro-~~  
-per Time, it ought to be <sup>"recommended" by you</sup> ~~proposed~~ to the ~~Law~~  
national Legislature, or the <sup>which compose it</sup> ~~two~~ Houses, to an-  
-thorize







any one to ~~prepare~~ <sup>for their consideration;</sup>  
thorn ~~undecorated~~, such a Digest, <sup>that they might</sup> ~~be prepared~~;  
I declare my Willingness, nay, my Desire to un-  
dertake it. I know that I am unequal to the  
~~arduous~~ Task: I know that, in the performing it,  
I <sup>would</sup> ~~should~~ not be able to <sup>attain</sup> ~~reach~~ that Degree of  
Excellence, of which I <sup>myself</sup> can form an Idea.

My offer is <sup>procured from</sup> ~~in~~ ~~found~~ on the ~~basis~~ fol-  
lowing Considerations - In the Formation of both  
Constitutions - that of N. S. and that of P. - I took  
a faithful and an arduous Part. So far, therefore,  
as my Abilities can ~~reach~~ <sup>reach</sup> I may be supposed  
and the various Relations and Dependences, which their Review,  
- ~~present~~ and their <sup>analogies</sup> ~~connection~~ produce in ~~all~~ the different Parts of ~~figu~~  
to know their Principles and their ~~connection~~ <sup>in</sup> ~~in~~ <sup>systematic</sup> ~~general~~  
the Study and in the Practice too of Law and Po.  
Since I have been engaged for a Term considera-  
- bly long, and on a Scale considerably extensive.  
- I am already employed in executing ~~an~~ Part  
of ~~revising~~ the ~~general~~ great Plan. If I can com-  
- mand







mand a tolerable share of success in that Part;  
I can command an equal share in the other also.  
Nevertheless; I believe that both Parts can be  
executed better together <sup>better</sup> than either Part can  
be executed separately. — Permit me <sup>farther</sup> to <sup>suggest</sup> ~~offer~~  
that the my Difficulties in Point of Abolition  
would, in some Degree, be compensated by  
the Ardour of my Inclination to assist my-  
self as well as possible in a Trust so ho-  
nourable and so important. This Ardour, be-  
lieve me, would be <sup>greatly</sup> as well as gratified  
increased, by executing this  
important and honourable  
Trust under your Auspices and during your  
Administration; from which every Thing connect-  
ed with themselves ~~should~~ <sup>recur and reflect</sup> ~~be~~ <sup>additional</sup> Lecture

---

Sir



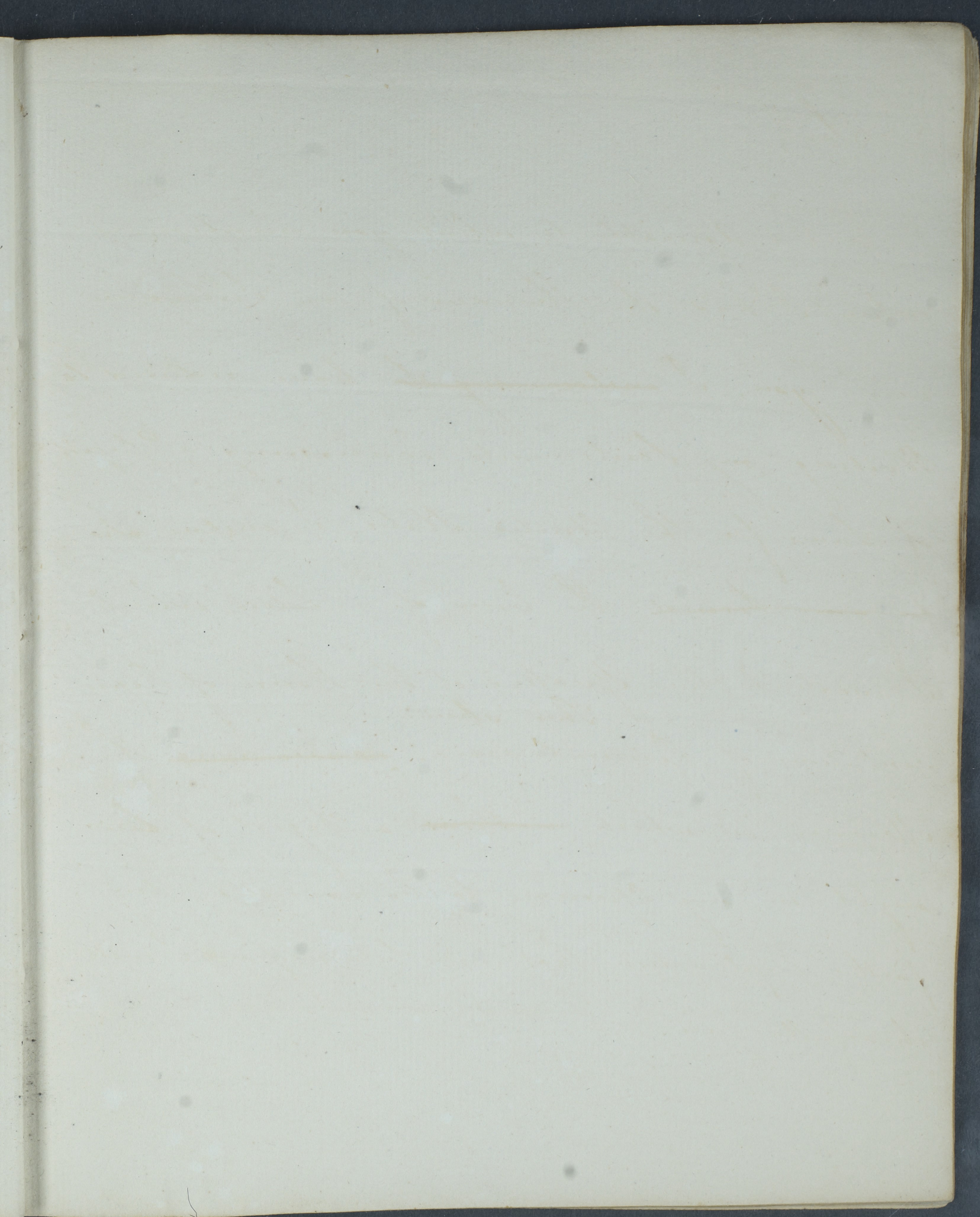




Sir

Agreeably to what you mentioned  
when I had the Honour of an Interview  
with you, I ~~enclose my~~ have reduced to  
Writing my Sentiments concerning a Digest  
of Laws for the United States. I enclose also,  
~~for your perusal~~, the copy of a Letter which  
I wrote to the Speaker of the House of Reps.  
This shows  
-sentations of Pennsylvania, ~~concerning~~ the  
Manner, in which, ~~I think~~ a Digest of Laws  
ought, in my Opinion, to be executed. Any  
farther Explanation that may be necessary I will  
cheerfully give.











Montgomery 69 9

69-4183



*Letters concerning the Digest*

*Charge No. II.*

*and*

*Letter to P. M. S.*